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IN THE HOUSE OF REPRESENTATIVES

HOUSE BILL NO. 485

BY COMMERCE AND HUMAN RESOURCES COMMITTEE

| AN ACT |
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| RELATING TO THE EMPLOYMENT SECURITY ACT; AMENDING SECTION 72-1350, IDAHC |
| CODE, TO REMOVE OBSOLETE LANGUAGE, TO REVISE TERMINOLOGY AND TO REVISE |
| PROVISIONS REGARDING THE BASE TAX RATE; AMENDING SECTION 72-1367, IDAHO |
| CODE, TO REVISE PROVISIONS REGARDING THE BENEFIT FORMULA AND TO REVISE |
| PROVISIONS REGARDING MAXIMUM WEEKS OF BENEFIT ENTITLEMENT; AND AMEND- |
| ING SECTION 72-1372, IDAHO CODE, TO PROVIDE CORRECT TERMINOLOGY |

Be It Enacted by the Legislature of the State of Idaho:

SECTION 1. That Section 72-1350, Idaho Code, be, and the same is hereby amended to read as follows:

- 72-1350. TAXABLE WAGE BASE AND TAXABLE WAGE RATES. (1) All remuneration for personal services as defined in section 72-1328, Idaho Code, equal to the average annual wage in covered employment for the penultimate calendar year, rounded to the nearest multiple of one hundred dollars (\$100), or the amount of taxable wage base specified in the federal unemployment tax act, whichever is higher, shall be the taxable wage base for purposes of this chapter.
- (2) Prior to December 31 of each year, the director shall determine the taxable wage rates for the following calendar year for all covered employers, except cost reimbursement employers, in accordance with this section, provided however, and notwithstanding any other provision of the employment security law to the contrary, for calendar years 2005 and 2006, the taxable wage rates for all covered employers except cost reimbursement employers shall be determined as follows:
 - (a) For calendar year 2005, the taxable wage rate shall be determined using a base tax rate of one and fifty hundredths percent (1.50%);
 - (b) For calendar year 2006, the taxable wage rate shall be determined using a base tax rate of one and sixty-seven hundredths percent (1.67%) unless, at any time prior to September 30, 2005, the actual balance in the employment security fund, section 72-1346, Idaho Code, is fifty percent (50%) or less than the actual balance in the reserve fund, section 72-1347A, Idaho Code, in which case the taxable wage rate shall be determined using a base tax rate calculated in accordance with subsection (5) of this section.
- (3) An average high cost ratio shall be determined by calculating the average of the three (3) highest benefit cost rates in the twenty (20) year period ending with the preceding year. For the purposes of this section, the "benefit cost rate" is the total annual benefits paid, including the state's share of extended benefits but excluding the federal share of extended benefits and cost reimbursable benefits, divided by the total annual covered wages excluding cost reimbursable wages. The resulting average high cost ratio is multiplied by the desired fund size multiplier and the result, for

the purposes of this section, is referred to as the "average high cost multiple" (AHCM). The desired fund size multiplier shall be eight tenths (0.8) and shall increase to nine tenths (0.9) on and after January 1, 2012; to one (1) on and after January 1, 2013; to one and one-tenth (1.1) on and after January 1, 2014; to one and two-tenths (1.2) on and after January 1, 2015; to one and three-tenths (1.3) on and after January 1, 2016; to one and four-tenths (1.4) on and after January 1, 2017; and to one and five-tenths (1.5) on and after January 1, 2018.

- (4) The fund balance ratio shall be determined by dividing the actual balance of the employment security fund, section 72-1346, Idaho Code, and the reserve fund, section 72-1347A, Idaho Code, on September 30 of the current calendar year by the wages paid by all covered employers in Idaho, except cost reimbursement employers, in the preceding calendar year.
 - (5) The base tax rate shall be determined as follows:
 - (a) Divide the fund balance ratio by the AHCM;

- (b) Subtract the quotient obtained from the calculation in paragraph (5)(a) of this section subsection from the number two (2);
- (c) Multiply the remainder obtained from the calculation in paragraph (5) (b) of this section subsection by two and one-tenth percent (2.1%). The product obtained from this calculation shall equal the base tax rate, provided however, that the base tax rate shall not be less than sixty-three hundredths six-tenths percent (0.63%) and shall not exceed three and thirty-six hundredths four-tenths percent (3.364%).
- (6) The base tax rate calculated in accordance with subsection (5) of this section shall be used to determine the taxable wage rate effective the following calendar year for all covered employers except cost reimbursement employers as provided in subsections (7) and (8) of this section.
- (7) Table of Rate Classes, Tax Factors and Minimum and Maximum Taxable Wage Rates:

| 30 | Cum | ulative Taxable | Payroll Limits | Eligible Employers | | | |
|----|-------|-----------------|----------------|--------------------|---------|---------|--|
| 31 | | More Than | Equal to | | Minimum | Maximum | |
| 32 | | (% of | or Less Than | | Taxable | Taxable | |
| 33 | Rate | Taxable | (% of Taxable | Tax | Wage | Wage | |
| 34 | Class | Payroll) | Payroll) | Factor | Rate | Rate | |
| 35 | 1 | | 12 | 0.2857 | 0.180% | 0.960% | |
| 36 | 2 | 12 | 24 | 0.4762 | 0.300% | 1.600% | |
| 37 | 3 | 24 | 36 | 0.5714 | 0.360% | 1.920% | |
| 38 | 4 | 36 | 48 | 0.6667 | 0.420% | 2.240% | |
| 39 | 5 | 48 | 60 | 0.7619 | 0.480% | 2.560% | |
| 40 | 6 | 60 | 72 | 0.8571 | 0.540% | 2.880% | |
| 41 | 7 | 72 | | 0.9524 | 0.600% | 3.200% | |

Standard-Rated Employers

| Minimum | Maximun |
|---------|---------|
| Taxable | Taxable |

| 1 | Tax | Wage | Wage |
|---|--------|--------|----------------------|
| 2 | Factor | Rate | Rate |
| 3 | 1.000 | 1.000% | 3. 360 4% |

| 4 | Cumulative Taxable Payroll Limits | | | Deficit Employers | | |
|----|-----------------------------------|-----------|---------------|-------------------|---------|---------|
| 5 | | More Than | Equal to | | Minimum | Maximum |
| 6 | | (% of | or Less Than | | Taxable | Taxable |
| 7 | Rate | Taxable | (% of Taxable | Tax | Wage | Wage |
| 8 | Class | Payroll) | Payroll) | Factor | Rate | Rate |
| 9 | -1 | | 30 | 1.7143 | 1.080% | 4.800% |
| 10 | -2 | 30 | 50 | 1.9048 | 1.200% | 5.200% |
| 11 | -3 | 50 | 65 | 2.0952 | 1.320% | 5.600% |
| 12 | -4 | 65 | 80 | 2.2857 | 1.440% | 6.000% |
| 13 | -5 | 80 | 95 | 2.6667 | 1.680% | 6.400% |
| 14 | -6 | 95 | | 2.6667 | 5.400% | 6.800% |

(8) Each covered employer, except cost reimbursement employers, will be assigned a taxable wage rate and a contribution rate as follows:

- (a) Each employer, except standard-rated employers, will be assigned to one (1) of the rate classes for eligible and deficit employers provided in subsection (7) of this section based upon the employer's experience as determined under the provisions of sections 72-1319, 72-1319A, 72-1351 and 72-1351A, Idaho Code.
- (b) For each rate class provided in subsection (7) of this section, the department will multiply the base tax rate determined in accordance with subsection (5) of this section by the tax factor listed for that rate class in the table provided in subsection (7) of this section. The product obtained from this calculation shall be the taxable wage rate for employers assigned to that rate class, provided however, that the taxable wage rate shall not be less than the minimum taxable wage rate assigned to that rate class and shall not exceed the maximum taxable wage rate assigned to that rate class in the table provided in subsection (7) of this section.
- (c) For standard-rated employers, the department will multiply the base tax rate determined in accordance with subsection (5) of this section by the tax factor listed for standard-rated employers in the table provided in subsection (7) of this section. The product obtained from this calculation shall be the taxable wage rate for standard-rated employers, provided however, that the taxable wage rate shall not be less than the minimum taxable wage rate assigned to standard-rated employers and shall not exceed the maximum taxable wage rate assigned to standard-rated employers in the table provided in subsection (7) of this section.
- (d) Deficit employers who have been assigned a taxable wage rate from deficit rate class six will be assigned contribution rates equal to their taxable wage rate.

- (e) All other eligible, standard-rated and deficit employers will be assigned contribution rates equal to ninety-seven percent (97%) of their taxable wage rate. Provided however, that for each calendar year a reserve tax is imposed pursuant to section 72-1347A, Idaho Code, the contribution rates for employers assigned contribution rates pursuant to this paragraph shall be eighty percent (80%) of their taxable wage rate.
- (9) Each employer shall be notified of his taxable wage rate as determined for any calendar year pursuant to this section and section 72-1351, Idaho Code. Such determination shall become conclusive and binding upon the employer, unless within fourteen (14) days after delivery or mailing of the notice thereof to his last known address, the employer files an application for redetermination, setting forth his reasons therefor. Reconsideration shall be limited to transactions occurring subsequent to any previous determination which has become final. The employer shall be promptly notified of the redetermination, which shall become final unless an appeal is filed within fourteen (14) days after delivery or mailing of notice to his last known address. Proceedings on the appeal shall be in accordance with the provisions of section 72-1361, Idaho Code.
- SECTION 2. That Section 72-1367, Idaho Code, be, and the same is hereby amended to read as follows:
- 72-1367. BENEFIT FORMULA. (1) To be eligible an individual shall have the minimum qualifying amount of wages in covered employment in at least one (1) calendar quarter of his base period, and shall have total base period wages of at least one and one-quarter (1 1/4) times his high quarter wages. The minimum qualifying amount of wages shall be determined each January 1 and shall equal fifty percent (50%) of the product of the state minimum wage, as defined by section 44-1502, Idaho Code, multiplied by five hundred twenty (520) hours, rounded to the lowest multiple of twenty-six (26).
- (2) The weekly benefit amount shall be one twenty-sixth (1/26) of highest quarter wages except that it shall not exceed the applicable maximum weekly benefit amount. The maximum weekly benefit amount shall be established as follows:
 - (a) For calendar year 2006 and the calendar years thereafter, prior to December 31 of each year, by the director, who shall determine the state average weekly wage paid by covered employers for the preceding calendar year and the maximum weekly benefit amount to be effective for new claims filed in the first full week of the following January and filed thereafter until a new maximum weekly benefit amount becomes effective under this subsection (2). The maximum weekly benefit amount shall be determined based on the following table, using a percentage fifty-five percent (55%) of the state average weekly wage paid by covered employers for the preceding calendar year and the base tax rate that has been calculated for the following calendar year pursuant to section 72-1350, Idaho Code:

| 1 | Base Tax Rate | | Average Weekly Wage |
|----|---------------|----------------------|-----------------------|
| 2 | At Least | Less Than | Percentage |
| 3 | 0.630% | 0.840% | 60% |
| 4 | 0.840% | 1.155% | 59% |
| 5 | 1.155% | 1.470% | 58% |
| 6 | 1.470% | 1.785% | 57% |
| 7 | 1.785% | 2.100% | 56% |
| 8 | 2.100% | 2.415% | 55% |
| 9 | 2.415% | 2.730% | 54% |
| 10 | 2.730% | 3.045% | 53% |
| 11 | 3.045% | 3.360% | 52% |

- (b) Effective for new claims filed in the first full week of July 2005, and filed thereafter until the first full week of the following January, the maximum weekly benefit amount shall be fifty-seven percent (57%) of the state average weekly wage paid by covered employers for the preceding calendar year. Prior to December 31, 2005, the director shall determine, by using the table provided in subsection (2) (a) of this section, the maximum weekly benefit amount to be effective for new claims filed in the first full week of the following January and filed thereafter until a new maximum weekly benefit amount becomes effective under subsection (2) (a) of this section.
- (3) Any eligible individual shall be entitled during any benefit year to a total amount of benefits equal to his weekly benefit amount times the number of full weeks of benefit entitlement appearing in the following table based on his ratio of total base period earnings to highest quarter base period earnings. The maximum weeks of entitlement are based on a sliding scale of the official forecasted, seasonally adjusted unemployment rate for the state for a minimum of ten (10) weeks to a maximum of twenty-six (26) weeks depending on the unemployment rate in effect for the months of February, May, August and November as follows:
 - (a) For any benefit week commencing in January through March of a calendar year, the maximum allowed number of benefit weeks shall be based on the unemployment rate for the preceding month of November;
 - (b) For any benefit week commencing in April through June of a calendar year, the maximum allowed number of benefit weeks shall be based on the unemployment rate for the preceding month of February;
 - (c) For any benefit week commencing in July through September of a calendar year, the maximum allowed number of benefit weeks shall be based on the unemployment rate for the preceding month of May; and
 - (d) For any benefit week commencing in October through December of a calendar year, the maximum allowed number of benefit weeks shall be based on the unemployment rate for the preceding month of August.

| 1 | Ratio of Total Ba | ase Period | Full Weeks |
|----|---------------------|------------------------|-----------------------|
| 2 | Earnings to Highe | est Quarter | of Benefit |
| 3 | Earning | S | <u>Entitlement</u> |
| 4 | At Least | Up To | |
| 5 | 1.25 | 1.60 | 10 |
| 6 | 1.6001 | 1.80 | 11 |
| 7 | 1.8001 | 1.92 | 12 |
| 8 | 1.9201 | 2.01 | 13 |
| 9 | 2.0101 | 2.08 | 14 |
| 10 | 2.0801 | 2.14 | 15 |
| 11 | 2.1401 | 2.21 | 16 |
| 12 | 2.2101 | 2.29 | 17 |
| 13 | 2.2901 | 2.38 | 18 |
| 14 | 2.3801 | 2.49 | 19 |
| 15 | 2.4901 | 2.61 | 20 |
| 16 | 2.6101 | 2.75 | 21 |
| 17 | 2.7501 | 2.91 | 22 |
| 18 | 2.9101 | 3.10 | 23 |
| 19 | 3.1001 | 3.32 | 24 |
| 20 | 3.3201 | 3.56 | 25 |
| 21 | 3.5601 | 4.00 | 26 |

| 1 | | Total Bas | <u>se</u> | | | | | | |
|----|-----------------|--------------|----------------|-------------|--------------|----------------|----------------|------------|----------------------------|
| 2 | _ <u>Pe</u> | | <u>Full We</u> | eks of Bene | fit Entitlem | ent Adjusted 1 | By the Unemplo | yment Rate | |
| 3 | | to Highes | <u>st</u> | | | | | | |
| 4 | | <u>arter</u> | | | | | | | |
| 5 | | nings | | | | | | | |
| 6 | <u>At Least</u> | <u>Up To</u> | 8% or | 7% to | 6% to | 5% to | 4% to | 3% to | 2.9% or |
| 7 | | | Higher | 7.9% | 6.9% | <u>5.9%</u> | 4.9% | 3.9% | Lower |
| 8 | <u>1.25</u> | <u>1.60</u> | 10 | 10 | <u>10</u> | 10 | 10 | <u>10</u> | 10 |
| 9 | 1.6001 | <u>1.80</u> | <u>11</u> | 10 | 10 | 10 | 10 | 10 | <u>10</u> |
| 10 | 1.8001 | <u>1.92</u> | <u>12</u> | <u>11</u> | 10 | 10 | 10 | 10 | 10 |
| 11 | 1.9201 | <u>2.01</u> | <u>13</u> | <u>12</u> | <u>11</u> | 10 | 10 | 10 | 10 |
| 12 | 2.0101 | 2.08 | <u>14</u> | <u>13</u> | <u>12</u> | <u>11</u> | 10 | 10 | <u>10</u> |
| 13 | 2.0801 | <u>2.14</u> | <u>15</u> | 14 | <u>13</u> | 12 | <u>11</u> | 10 | <u>10</u> |
| 14 | 2.1401 | <u>2.21</u> | <u>16</u> | <u>15</u> | 14 | <u>13</u> | <u>12</u> | <u>11</u> | <u>10</u> |
| 15 | 2.2101 | 2.29 | <u>17</u> | <u>16</u> | <u>15</u> | 14 | <u>13</u> | <u>12</u> | <u>11</u> |
| 16 | 2.2901 | <u>2.38</u> | <u>18</u> | <u>17</u> | <u>16</u> | <u>15</u> | <u>14</u> | <u>13</u> | 12 13 14 15 16 |
| 17 | 2.3801 | 2.49 | <u>19</u> | <u>18</u> | <u>17</u> | 16 | <u>15</u> | 14 | <u>13</u> |
| 18 | 2.4901 | <u>2.61</u> | 20 | <u>19</u> | <u>18</u> | <u>17</u> | <u>16</u> | <u>15</u> | <u>14</u> |
| 19 | <u>2.6101</u> | 2.75 | <u>21</u> | <u>20</u> | <u>19</u> | 18 | <u>17</u> | <u>16</u> | <u>15</u> |
| 20 | 2.7501 | <u>2.91</u> | 22 | <u>21</u> | 20 | 19 | <u>18</u> | <u>17</u> | <u>16</u> |
| 21 | 2.9101 | <u>3.10</u> | 23 | <u>22</u> | 21 | 20 | <u>19</u> | 18 | <u>17</u> |
| 22 | <u>3.1001</u> | <u>3.32</u> | 24 | <u>23</u> | 22 | <u>21</u> | <u>20</u> | <u>19</u> | <u>18</u> |
| 23 | <u>3.3201</u> | <u>3.56</u> | <u>25</u> | <u>24</u> | <u>23</u> | 22 | <u>21</u> | <u>20</u> | <u>19</u> |
| 24 | <u>3.5601</u> | 4.00 | 26 | <u>25</u> | 24 | 23 | <u>22</u> | <u>21</u> | 20 |

(4) If the total wages payable to an individual for less than full-time work performed in a week claimed exceed one-half (1/2) of his weekly benefit amount, the amount of wages that exceed one-half (1/2) of the weekly benefit amount shall be deducted from the benefits payable to the claimant. For purposes of this subsection, severance pay shall be deemed wages, even if the claimant was required to sign a release of claims as a condition of receiving the pay from the employer. "Severance pay" means a payment or payments made to a claimant by an employer as a result of the severance of the employment relationship.

- (5) Benefits payable to an individual shall be rounded to the next lower full dollar amount.
- SECTION 3. That Section 72-1372, Idaho Code, be, and the same is hereby amended to read as follows:
- 72--1372. CIVIL PENALTIES. (1) The following civil penalties shall be assessed by the director:
 - (a) If a determination is made finding that an employer willfully filed a false report, a monetary penalty equal to one hundred percent (100%) of the amount that would be due if the employer had filed a correct report or two hundred fifty dollars (\$250), whichever is greater, shall be added to the liability of the employer for each quarter for which the employer willfully filed a false report. For the purposes of this section, a false report includes, but is not limited to, a report for a period wherein an employer pays remuneration for personal services which meets the definition of "wages" under section 72-1328, Idaho Code, and the payment is concealed, hidden, or otherwise not reported to the department.
 - (b) If a determination is made finding that an employer willfully failed to file the employer's quarterly unemployment insurance tax report when due, the director shall assess a monetary penalty equal to:
 - (i) Seventy-five dollars (\$75.00) or twenty-five percent (25%) of the amount that would be due if the employer had filed a timely quarterly report, whichever is greater, if the employer had not been found in any previous determination to have willfully failed to file a timely quarterly report for any of the sixteen (16) preceding consecutive calendar quarters; or
 - (ii) One hundred fifty dollars (\$150) or fifty percent (50%) of the amount that would be due if the employer had filed a timely quarterly report, whichever is greater, if the employer had been found in any previous determination to have willfully failed to file a timely quarterly report for no more than one (1) of the sixteen (16) preceding consecutive calendar quarters; or
 - (iii) Two hundred fifty dollars (\$250) or one hundred percent (100%) of the amount that would be due if the employer had filed a timely quarterly report, whichever is greater, if the employer had been found in any previous determination or determinations to have willfully failed to file a timely quarterly report for two (2) or more of the sixteen (16) preceding consecutive calendar quarters.
 - (c) If a determination is made finding that an employer, or any officer or agent or employee of the employer with the employer's knowledge,

willfully made a false statement or representation or willfully failed to report a material fact when submitting facts to the department concerning a claimant's separation from the employer, a penalty in an amount equal to ten (10) times the weekly benefit amount of such claimant shall be added to the liability of the employer.

- (d) If a determination is made finding that an employer has induced, solicited, coerced or colluded with an employee or former employee to file a false or fraudulent claim for benefits under this chapter, a penalty in an amount equal to ten (10) times the weekly benefit amount of such employee or former employee shall be added to the liability of the employer.
- (e) If a determination is made finding that an employer failed to complete and submit an Idaho business registration form when due, as required by section 72-1337(1), Idaho Code, a penalty of five hundred dollars (\$500) shall be assessed against the employer.
- (f) For purposes of paragraphs (c) and (d) of this subsection (1), the term "weekly benefit amount" means the amount <u>calculated</u> <u>determined by</u> the director pursuant to section 72-1367(2), Idaho Code.
- (g) If a determination is made finding that a person has made any unauthorized disclosure of employment security information in violation of the provisions of chapter 1, title 74, Idaho Code, or section 72-1342, Idaho Code, or rules promulgated thereunder, a penalty of five hundred dollars (\$500) for each act of unauthorized disclosure shall be assessed against the person.
- (h) If a determination is made finding that a professional employer failed to submit a separate quarterly wage report for each client as required in section 72-1349B(4), Idaho Code, the director shall assess a monetary penalty equal to one hundred dollars (\$100) for each client not separately reported by the professional employer; provided that the maximum penalty for any quarter shall not exceed five thousand dollars (\$5,000).
- (2) At the discretion of the director, the department may waive all or any part of the penalties imposed pursuant to subsection (1) of this section if the employer shows to the satisfaction of the director that it had good cause for failing to comply with the requirements of this chapter and rules promulgated thereunder.
- (3) Determinations imposing civil penalties pursuant to this section shall be served in accordance with section 72-1368(5), Idaho Code. Penalties imposed pursuant to this section shall be due and payable twenty (20) days after the date the determination was served unless an appeal is filed in accordance with section 72-1368, Idaho Code, and rules promulgated thereunder. Such appeals shall be conducted in accordance with section 72-1368, Idaho Code, and rules promulgated thereunder.
- (4) Civil penalties imposed by this section shall be in addition to any other penalties authorized by this chapter. The provisions of this chapter that apply to the collection of contributions, and the rules promulgated thereunder, shall also apply to the collection of penalties imposed pursuant to this section. Amounts collected pursuant to this section shall be paid into the state employment security administrative and reimbursement fund as established by section 72-1348, Idaho Code.