3

4 5

6

7

8

9 10

11

12

13

14 15

16

17

18 19

20

21

22

23 24

25

26

27

28

29

30 31

32 33

34

35

36

37 38

39

40

41

42

43

## IN THE SENATE

## SENATE BILL NO. 1188

## BY JUDICIARY AND RULES COMMITTEE

AN ACT

RELATING TO PROVIDING MONEYS FOR HIGHWAY CONSTRUCTION AND MAINTENANCE; AP-PROVING GARVEE AND GENERAL BONDING AUTHORITY TO FINANCE CERTAIN HIGHWAY TRANSPORTATION PROJECTS; PROVIDING A DESCRIPTION OF PROJECTS TO BE FI-NANCED WITH BOND PROCEEDS; LIMITING THE SCOPE OF THE PROJECTS; PROVID-ING A REQUIREMENT REGARDING A GARVEE PROGRAM MANAGEMENT SERVICES AGREE-MENT; PROVIDING FOR ISSUANCE OF GARVEE BONDS; PROVIDING THAT BONDS BE ISSUED WHEN NECESSARY; AMENDING SECTION 40-315, IDAHO CODE, TO REMOVE AN ELIGIBLE PROJECT; AMENDING SECTION 40-701, IDAHO CODE, TO PROVIDE FOR MONEYS FROM THE STRATEGIC INITIATIVES PROGRAM AND TO REMOVE MONEYS GOING TO THE LAW ENFORCEMENT FUND; AMENDING SECTION 40-719, IDAHO CODE, TO REVISE DISTRIBUTION FROM THE STRATEGIC INITIATIVES PROGRAM AND TO MAKE A TECHNICAL CORRECTION; AMENDING CHAPTER 7, TITLE 40, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 40-720, IDAHO CODE, TO CREATE CAPACITY, SAFETY AND CONGESTION MITIGATION PROGRAMS AND TO ESTABLISH PROVISIONS TO ADMINISTER THE PROGRAMS; AMENDING CHAPTER 7, TITLE 40, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 40-721, IDAHO CODE, TO CREATE THE CAPAC-ITY, SAFETY AND CONGESTION MITIGATION PROGRAM CAPITAL PROJECT FUND AND DEBT SERVICE FUND IN THE STATE TREASURY; AMENDING SECTION 57-814, IDAHO CODE, TO REVISE WHEN A TRANSFER IS MADE; AMENDING SECTION 63-2520, IDAHO CODE, TO REVISE DISTRIBUTION OF MONEYS; AMENDING CHAPTER 36, TITLE 63, IDAHO CODE, BY THE ADDITION OF A NEW SECTION 63-3622VV, IDAHO CODE, TO PROVIDE AN EXEMPTION FROM THE SALES TAX ON CERTAIN MATERIALS USED IN CONNECTION WITH A PUBLIC ROAD AND TO PROVIDE EXCEPTIONS; AMENDING SEC-TION 63-3638, IDAHO CODE, TO PROVIDE FOR DISTRIBUTION TO THE CAPACITY, SAFETY AND CONGESTION MITIGATION PROGRAM FUND AND TO PROVIDE FOR A DIS-TRIBUTION TO THE LAW ENFORCEMENT FUND; AMENDING TITLE 63, IDAHO CODE, BY THE ADDITION OF A NEW CHAPTER 46, TITLE 63, IDAHO CODE, TO PROVIDE A SHORT TITLE, TO DEFINE TERMS, TO PROVIDE PURPOSE, TO PROVIDE FOR A LOCAL OPTION SALES TAX, TO PROVIDE A TRANSPORTATION PLAN, TO PROVIDE FOR ADOP-TION OF A TRANSPORTATION PLAN, TO PROVIDE FOR AN ELECTION TO AUTHORIZE THE TAX, TO PROVIDE FOR COLLECTION AND ADMINISTRATION, TO PROVIDE FOR THE ESTABLISHMENT OF THE LOCAL OPTION SALES TAX FUND, TO PROVIDE FOR COOPERATIVE AGREEMENTS AND TO PROVIDE FOR REPEAL OR REAUTHORIZATION OF THE TAX; AMENDING SECTION 17, CHAPTER 341, LAWS OF 2015, TO EXTEND A SUNSET DATE FOR FIVE ADDITIONAL YEARS; AMENDING SECTION 7, CHAPTER 337, LAWS OF 2014, TO REVISE A SUNSET DATE; PROVIDING FOR A PERFORMANCE EVAL-UATION OF THE LOCAL HIGHWAY TECHNICAL ASSISTANCE COUNCIL; PROVIDING SEVERABILITY; DECLARING AN EMERGENCY AND PROVIDING EFFECTIVE DATES.

Be It Enacted by the Legislature of the State of Idaho:

SECTION 1. The Legislature hereby approves bonding authority for the issuance of highway transportation (GARVEE) bonds by the Idaho Housing and Finance Association in a principal amount sufficient to finance new con-

struction of the highway transportation projects listed in Section 40-315, Idaho Code, in an amount up to three hundred million dollars (\$300,000,000). Moneys may be expended only on the original corridors enumerated in Section 40-315, Idaho Code. Such bonds are expected to be paid from continuing appropriations of federal funds from the State Highway Account as provided in Section 40-707, Idaho Code.

SECTION 2. The Legislature hereby approves bonding authority for the issuance of highway transportation (GARVEE) bonds by the Idaho Housing and Finance Association in a principal amount sufficient to finance new construction of highway transportation projects as outlined in Section 12 of this act in an amount up to two hundred million dollars (\$200,000,000). Such bonds are expected to be paid from continuing appropriations from the Capacity, Safety and Congestion Mitigation Program Fund as provided in Section 40-720, Idaho Code.

SECTION 3. The Legislature finds that the bonding authority provided in Sections 1 and 2 of this act shall be used in a manner that does not obligate future legislatures or governors for additional bonding authority.

SECTION 4. The Idaho Transportation Board and the Idaho Transportation Department are hereby directed to neither increase the scope nor in any manner extend or enlarge the transportation projects listed in Section 40-315, Idaho Code.

SECTION 5. To the extent the Idaho Transportation Board and the Idaho Transportation Department determine that management services are necessary to implement the projects funded by the bonds issued under the authority provided in Sections 1 and 2 of this act, any agreement governing such services shall, to the extent possible, be fully transparent to the public and to the Legislature.

SECTION 6. The bonds issued under the authority provided in Sections 1 and 2 of this act shall be issued upon an approved resolution by the Idaho Transportation Board requesting the Idaho Housing and Finance Association to issue bonds in amounts necessary to ensure that: the funds are necessary to meet program obligation requirements; the funds will be used and disbursed in accordance with United States Treasury regulations to ensure tax-exempt status is retained; and the bonds are issued at prevailing market rates of interest. It is the request of the Legislature that the issuance is dependent upon advantageous market rates and costs of bonding transactions.

SECTION 7. Should the Idaho Transportation Board determine it necessary to complete the transportation projects funded through the bonds issued under the authority provided in Sections 1 and 2 of this act, the board may, through the rulemaking process outlined in Chapter 52, Title 67, Idaho Code, temporarily raise the statutory limit on the use of design/build contracting contained in Section 40-904, Idaho Code, from the current twenty percent (20%) to no more than fifty percent (50%).

SECTION 8. The bonds described herein in Sections 1 and 2 of this act shall be issued when necessary as determined by the Idaho Transportation Board.

 SECTION 9. That Section 40-315, Idaho Code, be, and the same is hereby amended to read as follows:

- 40-315. POWERS AND DUTIES -- FEDERALLY-FUNDED HIGHWAY PROJECT FINANC-ING. (1) In order to address the increasing need for timely improvements to Idaho's highway transportation infrastructure, the board may:
  - (a) Enter into agreements with the Idaho housing and finance association in connection with the funding of highway transportation projects qualifying for reimbursement from federal funds.
  - (b) Approve and recommend federal highway transportation projects to the Idaho housing and finance association for financing by the association. Such federal highway transportation projects shall be eligible for federal-aid debt financing under chapter 1, title 23, United States Code, and approval by the federal highway administration as an advanced construction (AC) project thereunder. The board shall select and designate such transportation projects to be funded with bond proceeds from the following list of eligible projects:

20	ROUTE	PROJECT DESCRIPTION
21	US-95	SH-1 to Canadian border
22	US-95	Garwood to Sagle
23	US-95	Worley to Setters
24	US-95	Thorn Creek to Moscow
25	US 95	Smokey Boulder to Hazard Creek
26	SH 16 Ext	South Emmett to Mesa with connection to SH-55
27	SH-16 Ext	I-84 to South Emmett
28	I-84	Caldwell to Meridian
29	I-84	Orchard to Isaacs Canyon
30 31	US-93	Twin Falls alternate route and new Snake River crossing
32	SH-75	Timmerman to Ketchum
33	US-20	St. Anthony to Ashton
34	US-30	McCammon to Soda Springs

(c) On and after July 1, 2008, all allocations of GARVEE bond proceeds shall be the sole responsibility and duty of the Idaho transportation board. The legislature shall have authority to approve a total GARVEE bond amount on an annual basis. However, the Idaho transportation board is directed to allocate bond revenue only among the projects listed in subsection (1)(b) of this section. In making its funding allocation for projects, the board shall take into consideration: the cost of the project and whether or not that project could be financed without bond-

ing; whether the project is necessary to facilitate the traffic flow on vital transportation corridors; and whether the project is necessary to improve safety for the traveling public. On and after July 1, 2008, the board shall use due care in selecting projects for bonding and shall balance and coordinate the use of bonding with the use of highway construction moneys.

Notwithstanding the provisions of subsection (1) (b) of this section wherein eligible projects are listed for selection and designation by the board, if any of the designated projects are deemed to be ineligible by the board, the board shall have the authority to replace those projects with other projects listed in subsection (1) (b) of this section.

- (2) Prior to issuance by the Idaho housing and finance association of any bonds or notes to finance highway transportation projects, the board shall certify to the association that sufficient federal transportation funds are available to make any payments required for such bonds or notes.
- (3) The board shall limit annual, total cumulative debt service and other bond-related expenses as follows:
  - (a) In the 2006 legislative session for the fiscal year 2007 budget, total cumulative debt service and other bond-related expenses on federally-funded highway project financing shall be no more than twenty percent (20%) of annual federal-aid highway apportionments.
  - (b) In the 2007 legislative session for the fiscal year 2008 budget, total cumulative debt service and other bond-related expenses on federally-funded highway project financing shall be no more than twenty percent (20%) of annual federal-aid highway apportionments.
  - (c) In the 2008 legislative session for the fiscal year 2009 budget, total cumulative debt service and other bond-related expenses on federally-funded highway project financing shall be no more than twenty percent (20%) of annual federal-aid highway apportionments.
  - (d) In the 2009 legislative session for the fiscal year 2010 budget, total cumulative debt service and other bond-related expenses on federally-funded highway project financing shall be no more than twenty percent (20%) of annual federal-aid highway apportionments.
  - (e) In the 2010 legislative session for the fiscal year 2011 budget, total cumulative debt service and other bond-related expenses on federally-funded highway project financing shall be no more than thirty percent (30%) of annual federal-aid highway apportionments.
  - (f) Beginning with the 2011 legislative session for the fiscal year 2012 budget, or for any year thereafter, the thirty percent (30%) limit may be exceeded, but only by affirmative action of both the house of representatives and the senate, and with the approval of the governor.
- (4) In the event the board selects and designates to be funded with bond proceeds any of the transportation projects listed in subsection (1) of this section, and prior to entering into agreements with the Idaho housing and finance association as provided herein, the Idaho transportation department, as part of its annual budget request prepared pursuant to section 67-3502, Idaho Code, shall include a request for bonding authority as a separate item of its budget request. This request for bonding authority shall include a list of planned highway transportation projects to be financed with such bond financing during the next succeeding fiscal year.

- (5) By June 30 of each year, the board shall submit a report to the legislature concerning projects currently under construction using the bond financing as authorized by the provisions of this section, and shall include a list of planned highway transportation projects to be financed with such bond financing during the next succeeding fiscal year.
- SECTION 10. That Section 40-701, Idaho Code, be, and the same is hereby amended to read as follows:
- 40-701. HIGHWAY DISTRIBUTION ACCOUNT -- APPORTIONMENT. (1) There is established in the state treasury an account known as the "Highway Distribution Account," to which shall be credited:
  - (a) Moneys as provided by sections 63-2412(1)(f)4. and 63-2418(4), Idaho Code;
  - (b) All moneys collected by the department, their agents and vendors, and county assessors and sheriffs, under the provisions of title 49, Idaho Code, except as otherwise specifically provided for; and
  - (c) All other moneys as may be provided by law.

- (2) The highway distribution account shall be apportioned as follows:
- (a) Thirty-eight Forty percent (3840%) to local units of government as provided in section 40-709, Idaho Code;
- (b) Fifty-seven Sixty percent  $(57\underline{60}\%)$  to the state highway account established in section 40-702, Idaho Code; and
- (c) Five percent (5%) to the law enforcement account, established in section 67-2914, Idaho Code. The state controller shall cause the remittance of the moneys apportioned to local units of government not later than January 25, April 25, July 25 and October 25 of each year, and to the state highway account and the law enforcement account as the moneys become available to the highway distribution account.
- (3) All new revenues generated by increases in registration fees and fees on electric and hybrid vehicles pursuant to the provisions of House Bill No. 312, as amended in the Senate, as amended in the Senate, during the first regular session of the sixty-third Idaho legislature chapter 341, laws of 2015, shall be apportioned as follows:
  - (a) Forty percent (40%) to local units of government as provided in section 40-709, Idaho Code; and
  - (b) Sixty percent (60%) to the state highway account established in section 40-702, Idaho Code.
- (4) Interest earned on the investment of idle moneys in the highway distribution account shall be paid to the highway distribution account.
- (5) All idle moneys in the dedicated highway trust or asset accounts or subaccounts established from highway user revenues, reimbursements, fees or permits shall be invested by the state treasurer in the same manner as provided under section 67-1210, Idaho Code, with respect to other surplus or idle moneys in the state treasury. Interest earned on the investments shall be returned to the various highway trust or asset accounts and subaccounts.
- (6) The state controller is empowered to withhold the distribution of all funds to those local units of government that have failed to submit the required reports as provided in chapter 341, laws of 2015, by June 30 of each year.

- (a) The state controller shall deposit all funds withheld pursuant to this requirement in the budget stabilization fund created by section 57-814, Idaho Code.
  - (b) Failure to submit such reports or the making of false statements in such reports shall subject the person so doing to the penalties prescribed in section 40-207, Idaho Code, or be used as the grounds for removal from office of the offending officials.
- SECTION 11. That Section 40-719, Idaho Code, be, and the same is hereby amended to read as follows:
- 40-719. STRATEGIC INITIATIVES PROGRAM. (1) The Idaho transportation department shall establish and maintain a strategic initiatives program. The purpose of the program is to fund transportation projects that are proposed by the department's six (6) districts and local units of government. Proposed projects shall compete for strategic initiative program selection and funding on a statewide basis based on an analysis of their return on investment in the following categories:
  - (a) Safety, including the projected reduction of crashes, injuries and fatalities;
  - (b) Mobility, including projected traffic-flow improvements for freight and passenger cars;
  - (c) Economic opportunity, including the projected cost-benefit ratio for users and businesses;
  - (d) The repair and maintenance of bridges; and
  - (e) The purchase of public rights-of-way.

3

6

8

9

10

11 12

13

14

15 16

17

18

19

20 21

22

23

24

25 26

27

28

29 30

31

32

33

34 35

36

37

38

39

40

41 42

43

44

45

46 47

- (2) There is hereby established in the state treasury the strategic initiatives program fund to which shall be deposited:
  - (a) Notwithstanding the provisions of section 57-814, Idaho Code, the provisions of this paragraph shall only be in effect from the effective date of this act through May 31,  $20\overline{1722}$ . The state controller shall transfer fifty percent (50%) of any excess cash balance from the general fund to the strategic initiatives program fund upon the financial close of the current fiscal year subject to the following criteria: When calculating any excess cash balance the state controller shall first provide for the ending balance as determined by the legislative record to be carried over into the next fiscal year, plus an amount sufficient to cover encumbrances as approved by the division of financial management, and an amount sufficient to cover any reappropriation as authorized by the legislature After the close of the fiscal year, the state controller shall determine any excess cash balance in the general fund. When calculating any excess cash balance the state controller shall first provide for the ending balance as determined by the legislative record to be carried over into the next fiscal year, plus an amount sufficient to cover encumbrances as approved by the division of financial management, and an amount sufficient to cover any reappropriation as authorized by the legislature. On July 1, or as soon thereafter as is practicable, the state controller shall transfer fifty percent (50%) of any general fund excess to the strategic initiatives fund.
  - (b) Any other appropriated moneys for funding of the strategic initiatives program.

- (c) Unless otherwise specified, moneys transferred into the strategic initiatives program fund after May 30, 2017, shall be apportioned as follows:
  - (i) Sixty percent (60%) to projects proposed by the Idaho transportation department's six (6) districts; and
  - (ii) Forty percent (40%) to projects proposed by local units of government.
- $\underline{\text{(d)}}$  The strategic initiatives program for local units of government shall be exempt from the requirements contained in subsection (1) (c) of this section.
- (3) Interest earned on the investment of idle moneys in the fund shall be paid to the fund. All moneys in the fund shall be used for funding the strategic initiatives program.
- SECTION 12. That Chapter 7, Title 40, Idaho Code, be, and the same is hereby amended by the addition thereto of a  $\underline{\text{NEW SECTION}}$ , to be known and designated as Section 40-720, Idaho Code, and to read as follows:
- 40-720. CAPACITY, SAFETY AND CONGESTION MITIGATION PROGRAM. (1) The Idaho transportation department and the local highway technical assistance council shall each establish and maintain a capacity, safety and congestion mitigation program. The purpose of the program is to:
  - (a) Fund transportation projects that are proposed by the department's six (6) districts that are constructed within counties having a population greater than one hundred seventy-five thousand (175,000) according to the latest United States census bureau annual estimate;
  - (b) Fund transportation projects that are proposed by local units of government across the entire state; and
  - (c) Service of debt authorized in section 2 of this act.
- (2) Proposed projects shall compete for capacity, safety and congestion mitigation program selection and funding on a statewide basis based on an analysis of their ability to mitigate capacity, safety or congestion concerns.
- (3) There is hereby established in the state treasury the capacity, safety and congestion mitigation program fund, to which shall be deposited:
  - (a) One and nineteen-hundredths percent (1.19%) of funds collected through sales tax, as authorized by section 63-3638, Idaho Code;
  - (b) Any other appropriated moneys for funding of the capacity, safety and congestion mitigation program; and
  - (c) Unless otherwise specified, moneys transferred into the capacity, safety and congestion mitigation program fund shall be apportioned as follows:
    - (i) Sixty percent (60%) to the Idaho transportation department for projects proposed by its six (6) districts; and
    - (ii) Forty percent (40%) to the local highway technical assistance council for projects proposed by local units of government.
    - (iii) Except that all funds received pursuant to section 63-2520, Idaho Code, shall be reserved for projects proposed by the Idaho transportation department.

(4) Interest earned on the investment of idle moneys in the fund shall be paid to the fund. All moneys in the fund shall be used for funding the capacity, safety and congestion mitigation program.

- (5) From moneys in the capacity, safety and congestion mitigation program fund established in this section, there are hereby continuously appropriated first such amounts as from time to time shall be certified by the Idaho housing and finance association to the state controller, the state treasurer and the board as necessary for payment of principal, interest and other amounts required for transportation bonds or notes of the Idaho housing and finance association in accordance with chapter 62, title 67, Idaho Code which are issued to finance improvements described in this section, which amounts shall be transferred to the capacity, safety and congestion mitigation program debt service fund established in section 40-721, Idaho Code.
- SECTION 13. That Chapter 7, Title 40, Idaho Code, be, and the same is hereby amended by the addition thereto of a  $\underline{\text{NEW SECTION}}$ , to be known and designated as Section 40-721, Idaho Code, and to read as follows:
- 40-721. CAPACITY, SAFETY AND CONGESTION MITIGATION PROGRAM CAPITAL PROJECT FUND -- CAPACITY, SAFETY AND CONGESTION MITIGATION PROGRAM DEBT SERVICE FUND. (1) There is hereby established in the state treasury a fund known as the capacity, safety and congestion mitigation program capital project fund that shall include:
  - (a) Any draw by the board of proceeds from the transportation bonds or notes issued by the Idaho housing and finance association in accordance with chapter 62, title 67, Idaho Code, to finance improvements described in section 40-720, Idaho Code.
  - (b) Interest earned on the investments of idle moneys in the GARVEE capital project fund shall be paid to the capacity, safety and congestion mitigation program capital project fund. Disbursements from this fund shall be made for projects in accordance with section 40-720, Idaho Code. All moneys in the fund are hereby continuously appropriated to the department.
- (2) There is hereby established in the state treasury a fund known as the capacity, safety and congestion mitigation program debt service fund for the purpose of paying the principal, interest and other amounts required for transportation bonds or notes of the Idaho housing and finance association in accordance with chapter 62, title 67, Idaho Code, issued to finance improvements described in section 40-720, Idaho Code. The fund shall include:
  - (a) Amounts distributed pursuant to section 63-3638(15), Idaho Code, provided that such moneys distributed to the capacity, safety and congestion mitigation program debt service fund pursuant to this paragraph shall be used for payment of principal, interest and other amounts required for transportation bonds or notes issued by the Idaho housing and finance association for improvements described in section 40-720, Idaho Code.
  - (b) Interest earned on the investment of idle moneys in the capacity, safety and congestion mitigation program debt service fund shall be paid to the capacity, safety and congestion mitigation program debt service fund. From moneys within this fund, there are hereby continu-

 ously appropriated such amounts as from time to time shall be certified by the Idaho housing and finance association to the state controller, the state treasurer and the board as necessary for payment of principal, interest and other amounts required for transportation bonds or notes of the Idaho housing and finance association in accordance with chapter 62, title 67, Idaho Code, issued for improvements described in section 40-720, Idaho Code, which amounts shall be paid over as directed by the association.

(c) Any funds in excess of the amount necessary to meet the payment authorized in this section shall be transferred to the capacity, safety and congestion mitigation program fund established in section 40-720, Idaho Code.

SECTION 14. That Section 57-814, Idaho Code, be, and the same is hereby amended to read as follows:

- 57-814. BUDGET STABILIZATION FUND. (1) There is hereby created in the state treasury the budget stabilization fund for the purpose of meeting general fund revenue shortfalls and to meet expenses incurred as the result of a major disaster declared by the governor. All moneys in the budget reserve account at the date of approval of this act shall be transferred to the budget stabilization fund. Interest earnings from the investment of moneys in this fund by the state treasurer shall be credited to the permanent building account subject to the provisions of section 67-1210, Idaho Code.
- (2) Subject to the requirements of section 63-3203, Idaho Code, the state controller shall annually transfer moneys from the general fund to the budget stabilization fund if the state controller certifies that the receipts to the general fund for the fiscal year just ending have exceeded the receipts of the previous fiscal year by more than four percent (4%), then the state controller shall transfer all general fund collections in excess of said four percent (4%) to the budget stabilization fund, up to a maximum of one percent (1%) of the actual general fund collections of the prior fiscal year. The state controller shall make the transfer upon the financial close of the current fiscal year.
- (3) The state controller shall transfer fifty percent (50%) of any excess cash balance from the general fund to the budget stabilization fund upon the financial close of the current fiscal year subject to the following criteria: When calculating any excess cash balance the state controller shall first provide for the ending balance as determined by the legislative record to be carried over into the next fiscal year, plus an amount sufficient to cover encumbrances as approved by the division of financial management, and an amount sufficient to cover any reappropriation as authorized by the legislature After the close of the fiscal year, the state controller shall determine any excess cash balance in the general fund. When calculating any excess cash balance the state controller shall first provide for the ending balance as determined by the legislative record to be carried over into the next fiscal year, plus an amount sufficient to cover encumbrances as approved by the division of financial management, and an amount sufficient to cover any reappropriation as authorized by the legislature. On July 1, or as soon thereafter as is practicable, the state controller shall transfer fifty percent (50%) of any general fund excess to the budget stabilization fund.

(4) If a majority of the membership of each house of the legislature adopt a concurrent resolution requesting the amount of the transfer specified in subsection (2) of this section be reduced, the state controller shall reduce the amount of the transfer.

- (5) Appropriations of moneys from the budget stabilization fund in any year shall be limited to fifty percent (50%) after the fund balance has reached ten percent (10%).
- SECTION 15. That Section 63-2520, Idaho Code, be, and the same is hereby amended to read as follows:
- 63-2520. DISTRIBUTION OF MONEYS COLLECTED. Revenues received from the taxes imposed by this chapter, and any revenues received from licenses, permits, penalties, interest, or deficiency additions, shall be distributed by the state tax commission as follows:
- (a) An amount of money shall be distributed to the state refund account sufficient to pay current refund claims. All refunds authorized under this chapter by the state tax commission shall be paid through the state refund account, and those moneys are continuously appropriated.
- (b) On and after July 1, 2014, the balance remaining with the state treasurer after deducting the amount described in subsection (a) of this section shall be distributed as follows:
  - (1) Five million dollars (\$5,000,000) shall be distributed to the permanent building fund created by section 57-1108, Idaho Code.
  - (2) One hundred twenty thousand dollars (\$120,000) shall be distributed to the central cancer registry fund and is subject to appropriation as provided for in chapter 35, title 67, Idaho Code.
  - (3) Three hundred thousand dollars (\$300,000) shall be distributed to the cancer control fund created by section 57-1702, Idaho Code, and is subject to appropriation as provided for in chapter 35, title 67, Idaho Code.
  - (4) An amount equal to the annual general fund appropriation for bond levy equalization, less the amount distributed under section 67-7434(1), Idaho Code, if applicable, pursuant to section 33-906, Idaho Code, shall be annually distributed to the general fund.
  - (5) All remaining moneys shall be distributed as follows: For fiscal years on and after July 1, 2006, all moneys shall be distributed to the permanent building fund with the moneys to be used for the repair, remodel and restoration of the state capitol building and state facilities pertaining to the capitol restoration until such time as the capitol restoration is adequately funded as certified by the director of the department of administration. Thereafter, all remaining moneys shall be distributed in the following priority order:
    - (i) Four million seven hundred thousand dollars (\$4,700,000) to be used for the purpose of paying the state match as required for federal funds committed to pay the annual scheduled GARVEE debt service until such time as the Idaho housing and finance association certifies that any such bonds or notes are adequately paid for, in accordance with chapter 62, title 67, Idaho Code;
    - (ii) Five million dollars (\$5,000,000) to the secondary aquifer planning, management and implementation fund as established

in section 42-1780, Idaho Code. Such moneys shall be used for statewide aquifer stabilization; and

(iii) All remaining moneys following distributions pursuant to subparagraphs (i) and (ii) of this paragraph shall be distributed to the state highway account for the purpose of paying for the maintenance and repair (and including purchase of rights-of-way) of the state highway system to the portion of the capacity, safety and congestion mitigation program fund dedicated to projects proposed by the Idaho transportation department.

SECTION 16. That Chapter 36, Title 63, Idaho Code, be, and the same is hereby amended by the addition thereto of a  $\underline{\text{NEW SECTION}}$ , to be known and designated as Section 63-3622VV, Idaho Code, and to read as follows:

- 63-3622VV. MATERIALS USED FOR PUBLIC ROADS. (1) There is exempted from the taxes imposed by this chapter sales of materials to a contractor or materials used by a contractor, regardless of whether the materials become a component of real property or improvement or fixture thereto, when the following conditions are met:
  - (a) The materials are used under a contract with a federal, state, county, highway district or city government entity or any political subdivision or agency of such government entity, including contracts for projects qualifying under section 63-3641, Idaho Code; and
  - (b) The primary purpose of the contract is the construction, improvement, replacement or maintenance of a highway, public highway, public street, or street, as defined by section 40-109, Idaho Code, including bridges, traffic control devices, and facilities.
  - (2) The provisions of this section shall not apply to:
  - (a) Property that continues to be owned by the contractor after completion of a contract;
  - (b) Tools or equipment used by the contractor that do not become part of the public highway or street, even if it is consumed as part of the construction process;
  - (c) Any materials used by a private entity to develop any part of a public highway or street that has not yet been dedicated to the public;
  - (d) Any materials that remain the property of public utilities as defined in section 61-129, Idaho Code; and
  - (e) Materials that become part of a water or sewer system.

SECTION 17. That Section 63-3638, Idaho Code, be, and the same is hereby amended to read as follows:

- 63-3638. SALES TAX -- DISTRIBUTION. All moneys collected under this chapter, except as may otherwise be required in sections 63-3203 and 63-3709, Idaho Code, shall be distributed by the state tax commission as follows:
- (1) An amount of money shall be distributed to the state refund account sufficient to pay current refund claims. All refunds authorized under this chapter by the state tax commission shall be paid through the state refund account, and those moneys are continuously appropriated.

(2) Five million dollars (\$5,000,000) per year is continuously appropriated and shall be distributed to the permanent building fund, provided by section 57-1108, Idaho Code.

- (3) Four million eight hundred thousand dollars (\$4,800,000) per year is continuously appropriated and shall be distributed to the water pollution control account established by section 39-3628, Idaho Code.
- (4) An amount equal to the sum required to be certified by the chairman of the Idaho housing and finance association to the state tax commission pursuant to section 67-6211, Idaho Code, in each year is continuously appropriated and shall be paid to any capital reserve fund, established by the Idaho housing and finance association pursuant to section 67-6211, Idaho Code. Such amounts, if any, as may be appropriated hereunder to the capital reserve fund of the Idaho housing and finance association shall be repaid for distribution under the provisions of this section, subject to the provisions of section 67-6215, Idaho Code, by the Idaho housing and finance association, as soon as possible, from any moneys available therefor and in excess of the amounts which the association determines will keep it self-supporting.
- (5) An amount equal to the sum required by the provisions of sections 63-709 and 63-717, Idaho Code, after allowance for the amount appropriated by section 63-718(3), Idaho Code, is continuously appropriated and shall be paid as provided by sections 63-709 and 63-717, Idaho Code.
- (6) An amount required by the provisions of chapter 53, title 33, Idaho Code.
- (7) An amount required by the provisions of chapter 87, title 67, Idaho Code.
- (8) For fiscal year 2011, and each fiscal year thereafter, four million one hundred thousand dollars (\$4,100,000), of which two million two hundred thousand dollars (\$2,200,000) shall be distributed to each of the forty-four (44) counties in equal amounts, and one million nine hundred thousand dollars (\$1,900,000) of which shall be distributed to the forty-four (44) counties in the proportion that the population of the county bears to the population of the state. For fiscal year 2012, and for each fiscal year thereafter, the amount distributed pursuant to this subsection, shall be adjusted annually by the state tax commission in accordance with the consumer price index for all urban consumers (CPI-U) as published by the U.S. department of labor, bureau of labor statistics, but in no fiscal year shall the total amount allocated for counties under this subsection, be less than four million one hundred thousand dollars (\$4,100,000). Any increase resulting from the adjustment required in this section shall be distributed to each county in the proportion that the population of the county bears to the population of the state. Each county shall establish a special election fund to which shall be deposited all revenues received from the distribution pursuant to this subsection. All such revenues shall be used exclusively to defray the costs associated with conducting elections as required of county clerks by the provisions of section 34-1401, Idaho Code.
- (9) One dollar (\$1.00) on each application for certificate of title or initial application for registration of a motor vehicle, snowmobile, all-terrain vehicle or other vehicle processed by the county assessor or the Idaho transportation department excepting those applications in which any

sales or use taxes due have been previously collected by a retailer, shall be a fee for the services of the assessor of the county or the Idaho transportation department in collecting such taxes, and shall be paid into the current expense fund of the county or state highway account established in section 40-702, Idaho Code.

- (10) Eleven and five-tenths percent (11.5%) is continuously appropriated and shall be distributed to the revenue sharing account which is created in the state treasury, and the moneys in the revenue sharing account will be paid in installments each calendar quarter by the state tax commission as follows:
  - (a) Twenty-eight and two-tenths percent (28.2%) shall be paid to the various cities as follows:
    - (i) Fifty percent (50%) of such amount shall be paid to the various cities, and each city shall be entitled to an amount in the proportion that the population of that city bears to the population of all cities within the state; and
    - (ii) Fifty percent (50%) of such amount shall be paid to the various cities, and each city shall be entitled to an amount in the proportion that the preceding year's market value for assessment purposes for that city bears to the preceding year's market value for assessment purposes for all cities within the state.
  - (b) Twenty-eight and two-tenths percent (28.2%) shall be paid to the various counties as follows:
    - (i) One million three hundred twenty thousand dollars (\$1,320,000) annually shall be distributed one forty-fourth (1/44) to each of the various counties; and
    - (ii) The balance of such amount shall be paid to the various counties, and each county shall be entitled to an amount in the proportion that the population of that county bears to the population of the state;
  - (c) Thirty-five and nine-tenths percent (35.9%) of the amount appropriated in this subsection shall be paid to the several counties for distribution to the cities and counties as follows:
    - (i) Each city and county which received a payment under the provisions of section 63-3638(e), Idaho Code, during the fourth quarter of calendar year 1999, shall be entitled to a like amount during succeeding calendar quarters.
    - (ii) If the dollar amount of money available under this subsection (10)(c) in any quarter does not equal the amount paid in the fourth quarter of calendar year 1999, each city's and county's payment shall be reduced proportionately.
    - (iii) If the dollar amount of money available under this subsection (10)(c) in any quarter exceeds the amount paid in the fourth quarter of calendar year 1999, each city and county shall be entitled to a proportionately increased payment, but such increase shall not exceed one hundred five percent (105%) of the total payment made in the fourth quarter of calendar year 1999.
    - (iv) If the dollar amount of money available under this subsection (10)(c) in any quarter exceeds one hundred five percent (105%) of the total payment made in the fourth quarter of calendar year 1999,

any amount over and above such one hundred five percent (105%) shall be paid fifty percent (50%) to the various cities in the proportion that the population of the city bears to the population of all cities within the state, and fifty percent (50%) to the various counties in the proportion that the population of a county bears to the population of the state; and

- (d) Seven and seven-tenths percent (7.7%) of the amount appropriated in this subsection shall be paid to the several counties for distribution to special purpose taxing districts as follows:
  - (i) Each such district which received a payment under the provisions of section 63-3638(e), Idaho Code, as such subsection existed immediately prior to July 1, 2000, during the fourth quarter of calendar year 1999, shall be entitled to a like amount during succeeding calendar quarters.
  - (ii) If the dollar amount of money available under this subsection (10)(d) in any quarter does not equal the amount paid in the fourth quarter of calendar year 1999, each special purpose taxing district's payment shall be reduced proportionately.
  - (iii) If the dollar amount of money available under this subsection (10)(d) in any quarter exceeds the amount distributed under paragraph (i) of this subsection (10)(d), each special purpose taxing district shall be entitled to a share of the excess based on the proportion each such district's current property tax budget bears to the sum of the current property tax budgets of all such districts in the state. The state tax commission shall calculate district current property tax budgets to include any unrecovered foregone amounts as determined under section 63-802(1)(e), Idaho Code. When a special purpose taxing district is situated in more than one (1) county, the state tax commission shall determine the portion attributable to the special purpose taxing district from each county in which it is situated.
  - (iv) If special purpose taxing districts are consolidated, the resulting district is entitled to a base amount equal to the sum of the base amounts which were received in the last calendar quarter by each district prior to the consolidation.
  - (v) If a special purpose taxing district is dissolved or disincorporated, the state tax commission shall continuously distribute to the board of county commissioners an amount equal to the last quarter's distribution prior to dissolution or disincorporation. The board of county commissioners shall determine any redistribution of moneys so received.
  - (vi) Taxing districts formed after January 1, 2001, are not entitled to a payment under the provisions of this subsection (10) (d). (vii) For purposes of this subsection (10) (d), a special purpose taxing district is any taxing district which is not a city, a county or a school district.
- (11) Amounts calculated in accordance with section 2, chapter 356, laws of 2001, for annual distribution to counties and other taxing districts beginning in October 2001 for replacement of property tax on farm machinery and equipment exempted pursuant to section 63-602EE, Idaho Code. For nonschool

3

4

5

6

7

8

9

10

11

12

13

14

15 16

17

18

19 20

21

22

23

24

25

26 27

28

29

30

31

32

33

34

35

36

37

38 39

40

41

42

43

44

45

46 47

48

49

50

districts, the state tax commission shall distribute one-fourth (1/4) of this amount certified quarterly to each county. For school districts, the state tax commission shall distribute one-fourth (1/4) of the amount certified quarterly to each school district. For nonschool districts, the county auditor shall distribute to each district within thirty (30) calendar days from receipt of moneys from the state tax commission. Moneys received by each taxing district for replacement shall be utilized in the same manner and in the same proportions as revenues from property taxation. The moneys remitted to the county treasurer for replacement of property exempt from taxation pursuant to section 63-602EE, Idaho Code, may be considered by the counties and other taxing districts and budgeted at the same time, in the same manner and in the same year as revenues from taxation on personal property which these moneys replace. If taxing districts are consolidated, the resulting district is entitled to an amount equal to the sum of the amounts which were received in the last calendar quarter by each district pursuant to this subsection prior to the consolidation. If a taxing district is dissolved or disincorporated, the state tax commission shall continuously distribute to the board of county commissioners an amount equal to the last quarter's distribution prior to dissolution or disincorporation. The board of county commissioners shall determine any redistribution of moneys so received. If a taxing district annexes territory, the distribution of moneys received pursuant to this subsection shall be unaffected. Taxing districts formed after January 1, 2001, are not entitled to a payment under the provisions of this subsection. School districts shall receive an amount determined by multiplying the sum of the year 2000 school district levy minus .004 times the market value on December 31, 2000, in the district of the property exempt from taxation pursuant to section 63-602EE, Idaho Code, provided that the result of these calculations shall not be less than zero (0). The result of these school district calculations shall be further increased by six percent (6%). For purposes of the limitation provided by section 63-802, Idaho Code, moneys received pursuant to this section as property tax replacement for property exempt from taxation pursuant to section 63-602EE, Idaho Code, shall be treated as property tax revenues.

- (12) Amounts necessary to pay refunds as provided in section 63-3641, Idaho Code, to a developer of a retail complex shall be remitted to the demonstration pilot project fund created in section 63-3641, Idaho Code.
- (13) Amounts calculated in accordance with subsection (4) of section 63-602KK, Idaho Code, for annual distribution to counties and other taxing districts for replacement of property tax on personal property tax exemptions pursuant to subsection (2) of section 63-602KK, Idaho Code, which amounts are continuously appropriated unless the legislature enacts a different appropriation for a particular fiscal year. For purposes of the limitation provided by section 63-802, Idaho Code, moneys received pursuant to this section as property tax replacement for property exempt from taxation pursuant to section 63-602KK, Idaho Code, shall be treated as property tax revenues. If taxing districts are consolidated, the resulting district is entitled to an amount equal to the sum of the amounts that were received in the last calendar year by each district pursuant to this subsection prior to the consolidation. If a taxing district or revenue allocation area annexes territory, the distribution of moneys received pursuant to this subsection

shall be unaffected. Taxing districts and revenue allocation areas formed after January 1, 2013, are not entitled to a payment under the provisions of this subsection.

- (14) Amounts collected from purchasers and paid to the state of Idaho by retailers that are not engaged in business in this state and which retailer would not have been required to collect the sales tax, less amounts otherwise distributed in subsections (1) and (10) of this section, shall be distributed to the tax relief fund created in section 57-811, Idaho Code. The state tax commission will determine the amounts to be distributed under this subsection.
- $\underline{\text{(15)}}$  For fiscal year 2019, and each fiscal year thereafter, fifteen million two hundred thousand dollars (\$15,200,000) shall be distributed to the capacity, safety and congestion mitigation program fund established in section 40-720, Idaho Code.
- (16) Beginning fiscal year 2018, one and one hundred eighty-five thousandths percent (1.185%) is continuously appropriated and shall be distributed to the law enforcement fund established in section 67-2914, Idaho Code.
- $(15\underline{7})$  Any moneys remaining over and above those necessary to meet and reserve for payments under other subsections of this section shall be distributed to the general fund.
- SECTION 18. That Title 63, Idaho Code, be, and the same is hereby amended by the addition thereto of a <u>NEW CHAPTER</u>, to be known and designated as Chapter 46, Title 63, Idaho Code, and to read as follows:

## CHAPTER 46 LOCAL OPTION SALES TAX ACT

- 63-4601. SHORT TITLE. This chapter shall be known and may be cited as the "Local Option Sales Tax Act."
  - 63-4602. DEFINITIONS. As used in this chapter:
  - (1) "Board" means the board of county commissioners of a county.
  - (2) "Commission" means the state tax commission.
  - (3) "County" means a county of this state.
  - (4) "Tax" means a local option sales tax authorized under this chapter.
  - 63-4603. PURPOSE. The purpose of this chapter is to authorize a county to impose a tax as an additional source of revenue and to thereby assist the county to meet its transportation project financial needs.
  - 63-4604. LOCAL OPTION SALES TAX. A county may levy a tax within its authorized jurisdiction as provided in this section.
- (1) The qualified electors of a county shall have the legal authority to authorize the board to adopt, implement, and collect a tax upon all taxable sales sold, received, or delivered within the county, including cities within the county, which taxable sales are subject to taxation under chapter 36, title 63, Idaho Code, for the purposes described herein. In accordance with applicable destination-based sourcing rules adopted by the state tax commission, the board shall have the power and authority to adopt and collect

a tax if approved by a majority of all votes cast by the qualified electors of the county voting in an election conducted for that purpose at an election held in a general election as provided for in section 34-101, Idaho Code.

- (2) The rate of the tax shall not exceed one percent (1%) of the sales price of an item subject to the tax.
- (3) The revenues, after the necessary costs of collection and administration and any refund or credits authorized by law, generated by a tax under this chapter shall be used for any transportation infrastructure or operations within or related to the county under a transportation plan approved pursuant to this chapter.
- 63-4605. TRANSPORTATION PLAN. Prior to seeking authorization from the qualified electors, a county intending to impose a tax shall:
- (1) Adopt an ordinance, approved by the board, to impose the tax following adoption of a transportation plan and authorization by a majority of all votes cast by the qualified electors of the county voting to impose the tax; and
- (2) Develop a transportation plan that includes, at a minimum, a detailed explanation of the proposed use of revenues derived from the tax.
- 63-4606. ADOPTION OF A TRANSPORTATION PLAN. (1) Prior to the adoption of a transportation plan, the county shall conduct a public hearing.
- (2) Notice of the hearing shall be posted at least thirty (30) days prior to the hearing at a conspicuous place within the county. A copy of the notice shall also be published pursuant to the provisions of section 40-206, Idaho Code. The place, hour and date of the hearing shall be specified in the notice, as well as the place where the draft transportation plan may be examined prior to the hearing. A summary of the transportation plan shall be published with and as a part of the notice of publication of the notice of hearing.
- (3) Nothing in this chapter shall be interpreted to limit the authority of the county to adopt the transportation plan.
- 63-4607. ELECTION TO AUTHORIZE TAX. (1) In an election, the question presented to the qualified electors of the county shall:
  - (a) Provide a description and general explanation of the tax to be approved;
  - (b) Provide a detailed summary of the transportation plan adopted by the board following the public hearing;
  - (c) State that the rate of the tax to be assessed shall be set by the county as set forth in the transportation plan, but that the rate shall be at least one-tenth of one percent (0.1%) but not more than one percent (1%) of the sales price of an item subject to taxation;
  - (d) State that the revenues derived from the tax shall be used only for purposes specified in the transportation plan; and
  - (e) State the estimated term of the tax.
- (2) Upon voter approval of the tax, the county shall provide by resolution the methods for reporting and collecting the taxes due. The resolution shall also state the rate to be assessed, established as follows:

- (a) The county, pursuant to an estimate based on the voter-authorized transportation plan and anticipated reserve or other monetary requirements, shall impose a tax of at least one-tenth of one percent (0.1%) but not more than one percent (1%) of the sales price of an item subject to taxation.
- (b) The county shall comply with the filing and recording requirements of section 63-215, Idaho Code, and shall cause a copy of a resolution, or amendment thereto, to be forwarded to the state treasurer, the chairman of the state tax commission and the chairman of the state board of tax appeals.
- (3) Taxes collected shall constitute revenue of the county available for purposes of implementing the transportation plan. Tax collection shall commence on a date set forth in the resolution, but not earlier than the next quarter that commences at least sixty (60) days after the date of the election.
- 63-4608. COLLECTION AND ADMINISTRATION OF TAX BY THE STATE TAX COMMISSION -- DISTRIBUTION. (1) A county that has levied a tax pursuant to this chapter shall contract with the state tax commission for the collection and administration of the tax in like manner and under definitions and rules of the state tax commission for the collection and administration of the state sales and use tax under chapter 36, title 63, Idaho Code. The state tax commission is authorized to adopt additional rules as may be necessary for efficient and effective tax collection and administration under this chapter, including, without limitation, destination-based sourcing rules as are compatible with chapter 36, title 63, Idaho Code, and use tax credit rules as are compatible with section 1., article V, section 63-3701, Idaho Code.
- (2) The county shall contract with the state tax commission for the collection and administration of such taxes. Additional services, such as audit, appeals, compliance or legal representation, may be contracted with the state tax commission as determined appropriate by the council or the board. The costs of such contracted services shall be paid from the tax receipts subject to subsection (3) (b) of this section.
- (3) All revenues collected by the state tax commission pursuant to this chapter shall be distributed as follows:
  - (a) An amount of money shall be distributed to the state refund fund sufficient to pay current refund claims. All refunds authorized by the state tax commission to be paid shall be paid through the state refund fund, and those moneys are continuously appropriated.
  - (b) An amount of money shall be distributed to the state tax commission equal to the fee as may be agreed upon between the state tax commission and the county for the actual cost of the collection and administration of the tax. The amount retained by the state tax commission shall not exceed the amount authorized to be expended by appropriation by the legislature. Any unencumbered balance in excess of the actual cost at the end of the fiscal year shall be distributed as provided in paragraph (c) of this subsection.
  - (c) All remaining moneys shall be placed in the local option sales tax fund established in section 63-4609, Idaho Code, and distributed as provided in that section.

63-4609. LOCAL OPTION SALES TAX FUND ESTABLISHED -- DISTRIBUTION OF MONEYS. (1) There is hereby established in the state treasury a fund known as the local option sales tax fund, to which shall be credited moneys as provided in section 63-4608, Idaho Code.

- (2) Interest earned on the investment of idle moneys in the fund shall be paid to the fund.
- (3) Distributions from the fund shall be made to the appropriate county, upon demand of the county, to be spent, pledged or accumulated for any purpose in furtherance of the transportation plan.
- (4) By providing written notice to the state tax commission, a county may request that the commission transfer a portion of the revenues to designated governmental entities in implementation of the transportation plan.
- (5) An audit shall be conducted of the financial affairs of the fund and of distributions from the fund associated with the transportation plan as required by section 67-450B, Idaho Code, within sixty (60) days after the end of the fiscal year of a county. Any governmental entity that receives moneys from the fund shall cooperate with the city or county in conducting the annual audit and provide all financial information associated with the transportation plan.
- 63-4610. COOPERATIVE AGREEMENTS. Counties may enter into cooperative agreements with the state, other authorities, counties, cities and highway districts under the provisions of section 67-2328, Idaho Code, including, without limitation, cooperative agreements for the distributions from the fund and to carry out the provisions of this chapter.
- 63-4611. TAX REPEAL OR REAUTHORIZATION. The tax or the rate of tax in effect may be changed, repealed or extended, but only if approved by a majority of all votes cast by the qualified electors voting in a repeal, reauthorization or rate-change election conducted for such purpose. This election may be held in any year prior to the expiration of the term of the tax then in effect on the November election date specified in section 34-106, Idaho Code. A summary of the transportation plan adopted by the board with respect to the extension of the term of the tax in question shall be included. If the extension of the term of the tax is reauthorized, a copy of the board resolution authorizing an extension of the term of the tax shall be provided to the state treasurer, the chairman of the state tax commission and the chairman of the state board of tax appeals.
- SECTION 19. That Section 17, Chapter 341, Laws of 2015, be, and the same is hereby amended to read as follows:
  - SECTION 17. An emergency existing therefor, which emergency is hereby declared to exist, Sections 6 and 7 of this act shall be in full force and effect on and after passage and approval. Sections 1, 2, 3, 4, 5, 10, 11, 12, 13, 14, 15 and 16 of this act shall be in full force and effect on and after July 1, 2015. Section 7 of this act shall be null, void and of no force and effect on and after May 31,  $20\frac{1722}{}$ . Sections 8 and 9 of this act shall be in full force and effect on and after May 31,  $20\frac{1722}{}$ .

SECTION 20. That Section 7, Chapter 337, Laws of 2014, be, and the same is hereby amended to read as follows:

SECTION 7. Sections 1 and 2 of this act shall be in full force and effect on and after July 1, 20147. Sections 3, 4, 5 and 6 shall be in full force and effect on and after July 1, 2019.

SECTION 21. (1) The Joint Legislative Oversight Committee shall direct the Office of Performance Evaluations to manage an independent evaluation of the local highway technical assistance council (LHTAC) by a qualified, state consultant or consultants without current contractual relationships with LHTAC, any of the local highway jurisdictions served by LHTAC, the Idaho Transportation Department (ITD) or any consultant or contractor that works for or with LHTAC, any of the local highway jurisdictions served by LHTAC or ITD and without any other conflict of interest. The evaluation shall, at a minimum, address the following:

- (a) Whether the manner in which LHTAC awards contracts complies with all applicable state statutes, procedures and policies.
- (b) Under what circumstances, if any, has LHTAC awarded no-bid contracts and, if so, whether LHTAC violated any state statute, procedure or policy.
- (c) Whether LHTAC, in its normal course of operation, meets industry standards with respect to its review of contractor work, certification of completed projects, resolution of disputes and prompt payment of contractors.
- (d) Determine the portion of LHTAC funds that are consumed by administrative overhead, staff salaries and other non-construction and maintenance activities.
- (e) Whether the size of the LHTAC staff meets industry standards for the volume and type of work it conducts.
- (f) Whether all resources, including, but not limited to, federal and state funds, have been properly accounted for and, over the last two state fiscal years, and have been expended in compliance with all state and federal requirements.
- (g) Assess the feasibility and potential efficiencies of highway district consolidation. Provide recommendations on how such consolidation might be accomplished and include potential incentives that could promote consolidation. The evaluation should include a review of current law and how current law may restrict consolidation efforts.
- (2) The independent evaluation shall address the advantages, disadvantages, practicality and costs of possible alternatives to delivering services currently being provided by LHTAC including:
- (a) Having local highway jurisdictions complete the work themselves or through the use of contractors;
  - (b) Having ITD assume responsibility for the work; or
- (c) Other alternatives. The independent evaluation shall address how similar services are provided in other states with similarly sized local highway jurisdiction arrangements and budgets. The results so reported are to include action item recommendations upon which the Legislature can act to improve the operation of LHTAC. A final report shall be submitted to the First Regular Session of the Sixty-fifth Idaho Legislature.

SECTION 22. SEVERABILITY. The provisions of this act are hereby declared to be severable and if any provision of this act or the application of such provision to any person or circumstance is declared invalid for any reason, such declaration shall not affect the validity of the remaining portions of this act.

SECTION 23. An emergency existing therefor, which emergency is hereby declared to exist, Sections 12, 14 and 19 of this act shall be in full force and effect on and after passage and approval. Section 17 shall be in full force and effect on and after August 1, 2017. The remaining provisions of this act shall be in full force and effect on and after July 1, 2017.