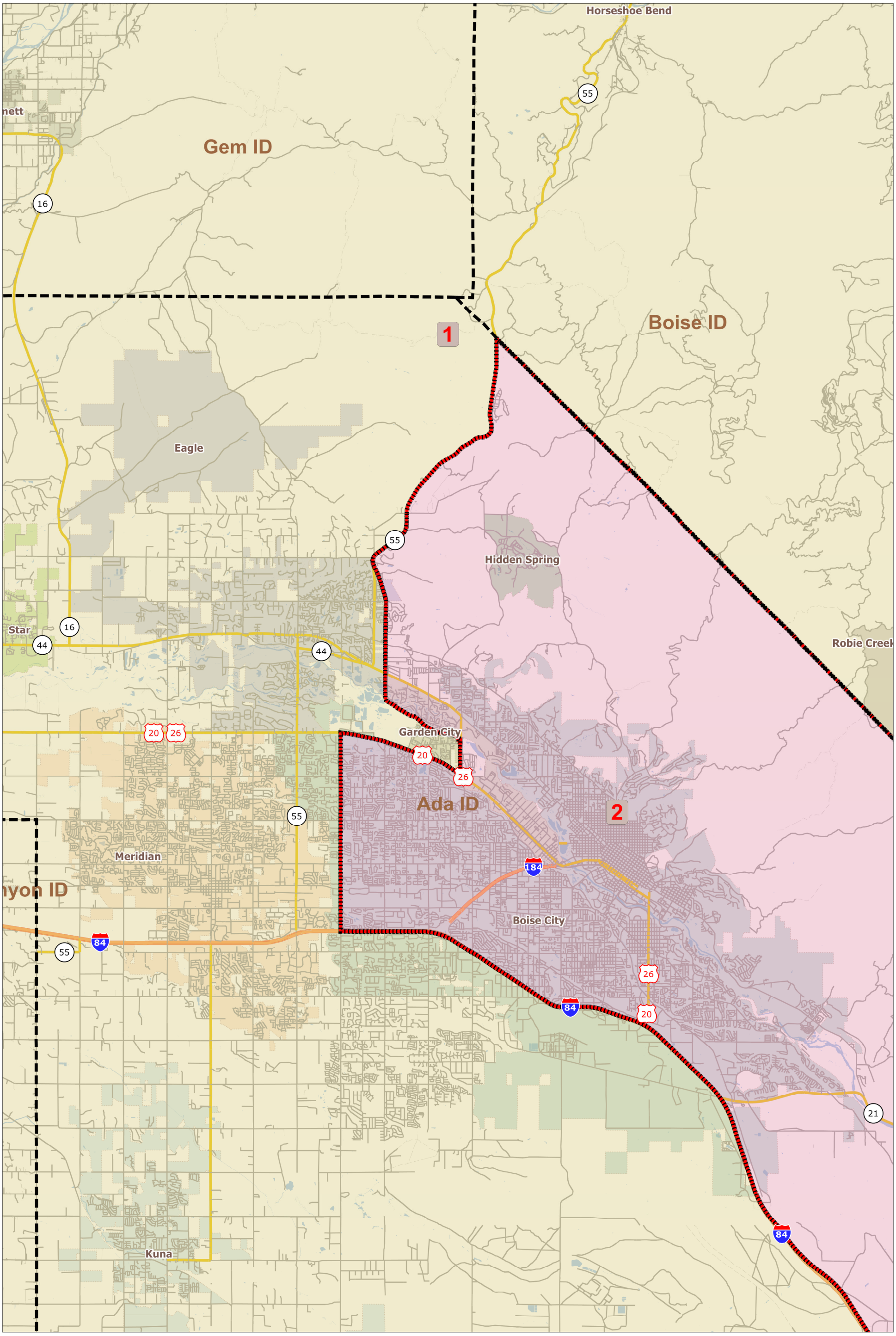Congressional Plan C52